



# Haringey Schools Forum

THURSDAY, 8TH DECEMBER, 2011 at 15:45 HRS FOR 16:00 HRS – HARINGEY PROFESSIONAL DEVELOPMENT CENTRE, DOWNHILLS PARK ROAD, TOTTENHAM, LONDON, N17 6AR

#### **AGENDA**

- 1. CHAIR'S WELCOME
- 2. MEMBERSHIP (PAGES 1 6)

Clerk to report on any vacancies or changes to the Membership of the Forum and to consider the position of Academy Membership.

3. APOLOGIES AND SUBSTITUTE MEMBERS

Clerk to report.

4. DECLARATIONS OF INTEREST

Declarations are only required where an individual member of the Forum has a pecuniary interest in an item on the agenda.

- 5. MINUTES OF THE MEETING OF 22 SEPTEMBER 2011 (PAGES 7 14)
- 6. MATTERS ARISING
- 7. REVIEW OF FULL TIME NURSERY PLACES (PAGES 15 44)

To consult with the Schools Forum on proposed changes to the allocation of full-time places in nursery classes and schools.

#### 8. 2012-13 BUDGET STRATEGY (PAGES 45 - 52)

To consider the issues affecting the determination of the Dedicated Schools Grant (DSG) in 2012-13 and its allocation within the context of the Dedicated Schools Budget (DSB).

To seek the views of the Forum so that they can be made available to the Council's Cabinet when making their decisions on the overall 2012-13 budget.

#### 9. **SECTION 251 BENCHMARKING 2011-12 BUDGETS (PAGES 53 - 54)**

To alert members to the DfE's benchmarking website.

#### 10. MEETINGS AND WORKPLAN 2012-13 (PAGES 55 - 56)

To discuss the proposed timetable of meetings and work plan for 2012/13

#### 11. WORKING PARTY AND WORK PLAN UPDATE (VERBAL REPORT)

#### 12. ANY OTHER URGENT BUSINESS

#### 13. DATE OF NEXT MEETING

- 26 January 2012



**Agenda Item** 

2

### **Report Status**

For information/note For consultation & views For decision

X

The Children and Young People's Service

Report to Haringey Schools Forum – 8<sup>th</sup> December 2011

**Report Title: Membership of Schools Forum** 

Authors: Carolyn Banks, Clerk to the Schools Forum Email: carolynbanks73@hotmail.com

Steve Worth, Finance Manager Schools Budget Email: Stephen.worth@haringey.gov.uk

Purpose: To consider the position of Academy membership of the Forum

#### **Recommendations:**

- 1. That that the primary sector remains unchanged, the secondary sector lose one representative and the academy sector gain one.
- 2. That the Academy sector be requested to determine their election procedure including how the places will be split between governor representation and school staff.
- 3. That the required amendments be made to the Forum's Constitution as appropriate.

#### 1. Academy Membership.

- 1.1. Attention has been drawn to the fact that currently one of the Secondary School Governor places under the Schools block is filled by a representative from Alexandra Park School. The Forum will be aware Alexandra Park has recently converted to an Academy and that Woodside School will be doing so soon.
- 1.2. Since the Forum's constitution states that Members of the Forum will cease to become members if they no longer occupy the office which they were nominated to represent, then the representative from Alexandra Park can no longer fill one of the places specifically for Secondary School Governors. They should however be considered for the place specifically for an Academy representative.
- 1.3. The School Forums Regulations 2010 state that an authority may determine the size and composition of their schools forum and the forum members' terms of office. With regard to Academy membership if there are any Academies in the authority's area, at least one Academies member must be elected or selected.
- 1.4. Schools members and Academies members must together comprise at least two thirds of the membership of the forum. Also primary schools, secondary schools and Academies must be broadly proportionately represented on the forum, having regard to the total number of pupils registered at them. Furthermore an authority may determine that the number of members representing schools in a particular school category must be broadly proportionate to the total number of schools in that category when compared with the total number of schools maintained by the authority. Appendix A shows an analysis of pupil numbers based on last January's Plasc for our schools and information supplied by Greig. Representatives from childrens centres and special schools have been excluded. Based on this there is a loss of one representative from secondary schools and a gain of one by the academy sector. Woodside's figures don't significantly alter the balance.
- 1.5. At present there are 34 members on the Schools Forum made up of 26 school members, an academy member and 7 non schools members. The 26 School Members represent 76% of the total, with 7 non school members representing 21% and 1 Academy member representing 3%. All term of office is 3 years, currently ending Sept 2012.

#### 1.6. Recommendation.

1. That that the primary sector remains unchanged, the secondary sector lose one representative and the academy sector gain one.

## Page 3

- 2. That the Academy sector be requested to determine their election procedure including how the places will be split between governor representation and school staff.
- 3. That the required amendments be made to the Forum's Constitution as appropriate.

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# Page 5

Alex & GCA		23		
			Heads Govs	
Primary	21258	14.04	7	7
Secondary	10923	7.21	4	3
Academies	2646	1.75	1	1
	34827	23	12	11
Alex, GCA & Woodside		23		
Primary	21258	14.04	7	7
Secondary	10085	6.66	4	3
Academies	3484	2.30	1	1
	34827	23	12	11

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# Agenda Item 5

# MINUTES OF THE SCHOOLS FORUM MEETING THURSDAY 22 SEPTEMBER 2011

#### **Present:** School Members

<u>Headteachers:</u>-Tony Hartney (Gladesmore) Jane Flynn (Alexandra Primary), Mike Claydon (Northumberland Park), Evelyn Pittman (Tetherdown), Will Warn ( Bounds Green), Patrick Crozier (Highgate Wood)

Governors:- Liz Singleton (Secondary Community – Northumberland Park), Melian Mansfield (Children's Centres (Pembury House), Sarah Crowe (Devonshire Hill), Asher Jacobsberg (Welbourne), Imogen Pennell (Highgate Wood), Vic Seeborun (Special), Miriam Ridge (Our Lady of Muswell), Laura Butterfield (Coldfall) Nathan Oparaeche (St Mary's CE Junior), Jeffrey Renaud (Earlham)

#### **Non- School Members**

Tony Brockman (Haringey Teachers Panel), Susan Tudor- Hart, (EY Private and Voluntary Sector), Cllr Zena Brabazon, and Pat Forward (Unison)

In attendance: Councillor Lorna Reith, Neville Murton, Steve Worth and Carolyn Banks

MINUTE ACTION NO. SUBJECT/DECISION BY

		-
1.	ELECTION OF CHAIR	
1.1	The Clerk reported that she had received nominations from Tony Brockman (TB) and Will Warn (WW) for the appointment of Tony Hartney (TH) as Chair of the Forum for the ensuing year. No other nominations were received. Accordingly Tony Hartney was appointed as Chair.	
1.2	The Clerk reported that she had received a nomination from Imogen Pennell (IP) seconded by Melian Mansfield(MM) for the appointment of Laura Butterfield as Vice – Chair. There were no other nominations received. Accordingly Laura Butterfield was appointed as Vice Chair.	
2.	CHAIR'S WELCOME ( Agenda Item 2)	
2.1	The Chair welcomed everyone to the meeting. TH reported that this was TB's last Forum meeting and he paid tribute to the contribution that TB had made both to this group and to Haringey over the years. Cllr Reith also thanked TB for his business like approach and management of the Forum and for the partnership work he had been involved with around Fair funding. Liz Singleton (LS) also praised him for his work in relation to equalities issues. In reply TB stated that he had enjoyed his work in Haringey since 1974. He also stated that Haringey's Schools Forum was much more effective than many other Forums in the country. He thanked TH as his Vice Chair and Steve Worth (SW) and Neville Murton (NM) for their work in preparing papers and Haringey's politicians for the good working relationships. Also he thanked all Headteachers and School Governing bodies that he had worked with and all members of the Forum were thanked for their contributions to the Forum.	

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2.2	A presentation was given to both Andrew Wickham (AW) and TB. SW			
	stated that he had worked with (AW) since 1995. AW replied that			
	although he had given his thanks at the previous meeting he wished to thank TB for all his hard work on behalf of Haringey's children.			
	traint 12 for an inc hard from on traininger of annarons			
3.	MEMBERSHIP ( Agenda Item 3)			
3.1	Following Andrew Wickham's retirement Evelyn Pittman had been	СВ		
	appointed as the Primary Headteacher to the Forum. Linda Sarr was currently filling the outstanding Primary Headteacher vacancy.			
	currently mining the outstanding i finiary freatteacher vacancy.			
	There were no further vacancies.			
4.	APOLOGIES AND SUBSITITUTE MEMBERS (Agenda Item 3)			
4.1	Apologies for absence were received from Peter Lewis, Mark Rowland.			
	Alex Atherton.			
4.2	Bill Barker substituting for June Jarrett and Mike Claydon substituting for			
	Monica Duncan			
5.	DECLARATION OF INTEREST (Agenda Item 4)			
	There were no declarations of interest			
5.1	There were no declarations of interest.			
6.	, ,			
<b>6.</b> 6.1	AGREED: The minutes of the meeting were agreed as a true record			
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	group had been quoted by RM for adapting the system for other banks.	
7.4	10.4 - In response to a request for an update NM advised that the	
7.4	·	NM
	subsidy provided by the Authority towards the cost of school meals for	
	primary aged children would be considered as part of the budget	
	strategy. Officers would be examining the subsidy to ascertain whether it	
	was still a useful mechanism and options would be debated at the next	
	meeting.	
8.	CONSULTATION ON SCHOOL FUNDING REFORM (Agenda Item	
	8)report for consultation and views	
8.1	SW gave a detailed presentation on the Government's consultation on	
	school funding reform" proposals for a fairer system. The Forum noted	
	that there were four criteria which would underpin the new funding	
	formula.	
8.2	The consultation acknowledged that there would be a continuing role for	
	Local Authorities and Schools Forum 8.3 It was noted that the document	
	did not provide any exemplifications which meant that it was difficult to	
	draw specific conclusions.	
8.3	The Government planned to run a "shadow settlement" in 2012-13 and	
	would not implement any changes until 2013-14 at the earliest.	
8.4	The national formula for funding local authorities would comprise three	
	main blocks of early years, high needs pupils and schools and a fourth	
	smaller block for centrally retained services. All of these are currently	
	part of the Dedicated Schools Grant (DSG). It was noted that although	
	there would be some discretion to move money within the blocks there	
	would also be pressure to allocate resources in line with the funding	
	formula rather than target it at local priorities.	
8.5	NM stated that it was hoped that Haringey would benefit from the new	
	formula particularly if a more appropriate Area Cost Adjustment was	
	adopted.	
8.6	With regard to the national funding scheme the consultation sought	
	preferences on whether to calculate a budget for each school based on	
	its pupil profileand then aggregate these for each local authority, termed	
	"school level" or to calculate a budget for each authority based on all	
	pupils in the LA area, termed "local authority level"	
8.7	Details as to how the schools block would be derived both for local	
	authorities and then, for schools in each LA area was to be considered	
	as part of the consultation. Details of the factors that the proposed	
	formula would contain were outlined. However some concern was	
	expressed over any proposal which attempted to introduce standardised	
	weighting between sectors because in Haringey the secondary weighting	
	recognised class size of 27 and 20% contact ratios, and this could have	
	significant effect on the overall weightings and therefore had the	
0.0	potential for turbulence in funding levels.	
8.8	The proposals were aimed at making the funding system more	
	transparent and academy budgets easier to calculate, giving greater	
	clarity as to who is responsible for what and how the funding is derived.	
	Details of how the Local Authorities Central Spend Equivalent Grant	
	would be calculated in the future were also outlined.	
8.9	With regard to children and young people who required a high level of	
	support, defined as over £10,000 per year, the proposals had been	

	designed to complement proposals in the Green Paper on Special	
	Educational Needs and underpinned the Government's desire to create	
0.40	a level playing field for all providers of SEN places.	
8.10	Although the Early Years Single Funding Formula was a new development the DfE were considering introducing a more	
	standardised, transparent and simpler formula but with an element of	
	local discretion.	
8.11	With regard to the pupil premium the consultation revisited the criteria to	
0.11	be used in determining eligibility and only considered options involving	
	free school meals although it did propose to expand coverage to those	
	who have been eligible at any time over a given period i.e three (Ever 3)	
	and six years (Ever 6) were both being considered. The Forum	
	expressed their concerns that systems were not in place to track back	
	six years and with Haringey's migrant population many deprived families	
	may not fulfil this level of residency. Also the pupil premium was	
	currently paid on a flat rate and did not take account of area cost	
8.12	adjustments or deprivation funding already in the system  Options for the Area Cost Adjustment (ACA) were part of the	
0.12	consultation. The two being considered are the General Labour Market	
	model and the Combined Approach (formerly called the Hybrid option)	
	The latter was the one supported by Haringey's Campaign for Fair	
	Funding and recognises the additional staffing costs faced by Haringey.	
	The delay in implementing any changes to 2014/15 at the earliest meant	
	that Haringey would be deprived of adequate funding for at least another	
	year. The Forum felt that there was a need to keep a close eye on	
0.40	developments in this regard.	CVA
8.13	The Forum gave detailed consideration to the draft response and made the following amendments/additions, which it was agreed that officers	SW
	would recirculate for final comments before being sent to schools and	
	would rediredate for final comments before being sent to schools and	
i i	submission to the DfE. It was also agreed that a covering letter be	
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	factors. It was essential that the allocations for deprivation and area costs adequately reflected the additional costs faced by local authorities and to that end area costs should be applied in all areas with staffing costs.	
8.18	The comments around EAL needed to be strengthened especially as there were significant additional costs placed on some authorities both by the substantial numbers and the turnover of pupils with EAL. This should be recognised as a major funding factor in targeting underachievement. Funding pupils for a limited number of years may be too simplistic as there was a need for a greater understanding of English as a child progressed through its school career. Support may therefore be required at each stage of schooling and should not be limited to primary age pupils. EAL as a factor may require the use of 'Stages of English Language Acquisition' to inform eligibility, without such an assessment this important factor would be a blunt instrument.	
8.19	Q24	
0.00	Response changed to No with the comment that whatever approach is adopted it must not deter mainstream schools from taking pupils with special needs. In special schools the current system of fully funded places gives a necessary degree of protection for the high fixed costs they face. It also allows for the stability necessary in planning for integration with mainstream schools.	
8.20	In special schools the current system of fully funded places gives a necessary degree of protection for the high fixed costs they face. It also allows for the stability necessary in planning for integration with mainstream schools. A pragmatic approach needs to be taken to ensure	
	efficient and good provision does not become financially unviable.	
8.21	Q40	
	Need to ensure that it reflects the views of locally knowledgeable people and uses supplements to target funding at local priorities; notably at improving the quality of early years provision in the borough and at deprivation. There was a need for freedom to implement a formula that targeted local problems and priorities enabled creative approaches that reflected the great diversities within and between local authorities. A prescriptive national formula would compromise such creativity.	
8.22	Q41	
	Haringey has placed significant emphasis on deprivation factor within our EYSFF. In part this reflected that nursery age pupils were not in receipt of Pupil Premium and that early intervention, over and above that contained in the reduced Early Intervention Grant, was crucial in narrowing the attainment gap. Such local decisions, informed by local knowledge, would be compromised by a prescriptive national funding formula. It was suggested that something simpler may be more effective	
8.23	Q48 Addition of comment that the guiding principle in responding to this consultation has been that trust should be placed in locally accountable	

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	The Chair thanked everyone for attending and closed the meeting.	
12.	DATE OF THE NEXT MEETING - 8 December 2011	
	There was none.	
11.	ANY OTHER URGENT BUSINESS	
10.3	Details of all Working Parties and their memberships to be provided to the Forum	NM/CB
	It was agreed that this Working Party should be reconvened.	
10.2	Best Value Working Party	NM
	NM advised that this Working Party had not met recently but that the response to the current consultation included consideration of the area cost adjustment methodology.	
10.1	Area Cost Adjustment Working Party	
10.	WORKING PARTY AND WORK PLAN UPDATE	
9.5	It was <b>AGREED</b> that Maxine Pattison and Linda Sarr be appointed to the Early Years Single Funding Formula Working Party.	SW/MM
9.4	In response to a query from Will Warn as to whether there was a proposal to remove funding for all 3 year olds or to reallocate funded places MM advised that she would convene a meeting of the Early years School Funding Steering Group to discuss the options.	ММ
9.3	ZB stated that the funding of free full time places in nursery classes had been an issue for the last ten years and that this matter had to be progressed quickly in order to be in place for the next academic year. She also stated that there should be a debate at the Forum regarding the principles.	
9.2	Recommendations from the officer working group would be considered by the Forum, schools and early years settings. This would be followed by a recommendation to Cabinet with the intention that changes would be made to intakes from September 2012 which would be reflected in budget allocations from April 2012.	SW
9.1	SW reported that an officer working group had been set up to examine future funding arrangements for nursery places. It was proposed that a draft policy would be developed and options for the redistribution of funds examined. They would also consider the impact of the Minimum Funding Guarantee on the scope for redistribution.	
9.	REVIEW OF FULL TIME NURSERY PLACES (Agenda Item 9 )report for information/note	
	members of the Council and the Schools Forum. Local difficulties and local priorities are best treated at a local level.	

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# MINUTES OF MEETING OF THE SCHOOLS FORUM THURSDAY 22 SEPTEMBER 2011

The meeting closed at 6.25 pm

### **TONY HARTNEY**

Chair

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The Children and Young People's Service Haringey Professional Development Centre, Downhills Park Road, London N17 6AR Tel: 020 8489 5000 Fax: 020 8489 5099 www.haringey.gov.uk



Date:

29.11.2011

Ref:

Ros Cooke

Direct dial

0208 489 5052

email

Ros.cooke@haringey.gov.uk

#### Dear Colleague

Please find a copy of our consultation document on the distribution and allocation of free full time nursery places, attached.

Within Haringey we have had an allocation of 675 funded full time places in maintained schools across the borough. However it is no longer clear what the reasons for some schools having places and others not has been or what eligibility criteria have been applied.

With the introduction of the 15 hour free entitlement for all 3 and 4 year olds to early education it was decided that there should be a review of the allocation and distribution of the funded full time places.

The Local Authority has a statutory duty to ensure that every child whose parents want it should be able to access a 15 hour free entitlement early education place. These are provided across the maintained and private, voluntary and independent sector in nursery classes, schools, private and independent schools and playgroups.

The Local Authority is presently funded by the government to provide 90% of 3 year old children with a 15 hour free entitlement place. However, currently within Haringey, we have take up of only 77%. The excess funding has been used to support the full time places in school nursery classes.

We are required and expect to improve take up of these places year on year until we reach 90%. As this happens we need to release funding from other

## Page 16

areas of the Schools Budget and propose that this comes from the non-statutory provision of full-time nursery places.

We are now asking for your opinion about our proposal which is contained within the attached consultation document on

- Principles for access and equity for the 15 hour free entitlement for 3 and 4 year olds
- The re-distribution of remaining full time funded places.

Please read the proposal and policy statement and then answer the questions returning the questionnaire to us by 9th January 2012.

With many thanks

Ros Cooke

Head of Early Years

A. E. Gedle.

## Haringey Early Years

## Consultation on the use of Full Time Nursery Class Places

#### Introduction

- 1. Haringey's early education provision currently includes the capacity for 560 full time places for 3 and 4 year olds in nursery classes and 115 full time places in nursery schools. At present, these places are not allocated on a consistent basis and it is not clear whether all of these places are being used for those children most in need.
- 2. We recognise the importance of high quality early education and care in making the difference in outcomes for young children. The introduction of a statutory duty on the Council to ensure that all 3 and 4 year olds have access to their free entitlement to 15 hours of early education per week, alongside other national policy changes within the early years sector means that there is a need to review how the Council is meeting its obligations.
- 3. In 2011, on the basis of the Department for Education's (DfE) estimation that there are 3,601 three year olds in Haringey, we have received funding for the 15 hour free entitlement for 90% of these three year olds.
- 4. We are required to ensure that every 3 and 4 year old child, where parents want it, is able to access a part time early education place.
- 5. We therefore propose to:
  - increase levels of take-up from 77% in 2011 to at least 90% of eligible children, in line with national expectations, by 2014-15.
  - ensure that our most vulnerable and disadvantaged 3 and 4 year old children are benefiting from access to good quality early education.
- 6. Free entitlement places are funded through the Early Years Single Funding Formula and as such, money for nursery provision is provided on a per pupil basis. This means that the more children who take up their entitlement, the more demand this will place on the funding provided by DfE through the Dedicated School Grant (DSG).
- 7. This proposed increase in take-up levels will need to be met from existing resources as the Council is unable to draw down any additional funding from the Government until we exceed 90% take-up. Currently, the Council utilises DSG funding to provide full time places across a number of schools in the borough. As the take up of part time (15 hour free entitlement places) increases to meet the 90% expected by government, a reduction in the number of the

- funded full time places will be necessary in order to fund the increase in the take-up of 15 hour free entitlement part time places.
- 8. In order to meet its statutory obligations, the Council aims to increase the take up of the 15 hour Free Entitlement (part time) provision by approximately 5% per year between 2012-13 and 2014-15; targeting areas where we know there are greater levels of deprivation. While we are required to provide part-time places for all children who wish to take it up, there will continue to be a need to provide full time places for some of our most vulnerable children. In future, the provision of these full time places will be targeted according to individual need and circumstances. On this basis, we do not expect the same level of full time place provision to be required.

### Issues under consideration

- 9. Our current policy for full time place provision is being reviewed in light of national developments in early years. The Government has made changes through the latest Education Act that means maintained schools will be able to charge for nursery provision provided over and above the 15 hours free entitlement per week. It is our intention to develop guidance for schools on charging fees.
- 10. Any proposed changes to the current profile of full time place provision across Haringey's nursery classes and schools will need to ensure that:
  - The Council is able to meet anticipated increases in the numbers of part-time 15 hour free entitlement early education places required.
  - Full time places are accessed by those children who need them most.
  - We have greater flexibility and can target places where the need is
  - We can establish effective transition into a good quality 3 year old free entitlement education place for those vulnerable children who have accessed a 2 year old programme place.
  - The provision of targeted full time places should support reductions in the children's levels of need and also support effective links with social care.
- 11. The local authority is planning to implement the Government's proposed expansion of the 2 year old programme offering 15 hours per week of targeted early education to our most vulnerable 2 year olds. Possible eligibility criteria of children likely to access Free School Meals (FSM) provides us with an indicative population of approximately 1000 two year old children. On this basis the Council will need to ensure that these vulnerable children will be able to move into a 15 hour free entitlement place once they become 3.

12. The Policy Statement at the end of this document sets out Haringey Council's underpinning approach and continued commitment to investing in early years education and should be read with this proposal.

## Proposal for future provision

- 13. As part of this consultation, we are asking you to consider the following proposal and let us have you views.
- 14. As the take up of part time (15 hours free entitlement places) increases to meet the 90% expected by government, a reduction in the number of the funded full time places will be required in order to fund the increase in the take-up of part time places. In this context, the current numbers of full time places could be retained only if funding was found in other areas of the DSG. This would have an impact on other areas of school provision.

### 15. Therefore we propose:

- To reduce and re-profile, based on deprivation indicators, the number of full-time places provided for 3 & 4 year olds in order to increase the uptake of the 15 hours free entitlement and ensure that the remaining funded full time place provision is better targeted to those who need it most.
- That schools affected by a reduction in their numbers of allocated full time places will be protected through Minimum Funding Guarantee (MFG). MFG to be determined by the Haringey Schools Forum. This would be scaled down year on year.
- That where full time places in accordance with set criteria are necessary, the funding for targeted places will be provided as part of Haringey's Early Years Childcare Formula model.
  - While the majority of part and full time places would be funded through the formula, a funding pot would be retained to provide responsive, targeted places for the most vulnerable children through the year. This will be reviewed annually.
- That this model will see the introduction of local admissions systems for funded full time places which will be monitored annually by the LA.

16. Appendix B sets out the financial effect of the model over a three year period. The figures are illustrative and reflect the impact in a full academic year. Any changes would be implemented partway through a financial year with effect from the September intake of children.

#### Key milestones

#### 2011 -12

- Re-profile all free places across schools based on deprivation indicators: December 2011
- Development of new admissions criteria for full time targeted places:
   December 2011

#### 2012 -13

- Final proposals to School Forum: January 2012
- Report to Cabinet: February 2012
- Guidance on charging policies issued.
- Changes to funding model: April 2012. This would take into account minimum funding guarantees as agreed by the Schools Forum.
- Implementation of Phase 1 changes to full-time places profile within nursery classes: September 2012.
- Local Authority evaluation and review carried out: December 2012

#### 2013-14

- Implementation of Phase 2 changes to full-time places profile within nursery classes: September 2013.
- Local Authority evaluation and review carried out: December 2013

#### 2014-15

- Implementation of Phase 3 changes to full-time places profile within nursery classes: September 2014.
- Local Authority evaluation and review carried out: December 2014

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We are seeking your view on these proposals and ask you to complete and return the form below by Friday 6 <sup>th</sup> January 2012
Response to Consultation on Use of Full Time Places.
Response from:
School/Provider represented (if applicable)
1. Do you currently offer 15 hours free early education places for 3 & 4 year olds?
Yes No
If yes how many places do you offer? How many were filled? (as of 1/12/2011)
2. Do you currently offer local authority full time early education places for 3 & 4 year olds?
Yes No
f yes, how many places do you offer?  How many are filled? (as of 1/12/2011)
3. Do you offer other full-time places?

NA

Yes

No

If yes, how many places do you offer?	How many are filled? (as of 1/12/2011)
Do you charge for these places? Yes	No
	•
4. Do you agree that we need to change the funded full-time places?	way we use and allocate
Yes / No	
Please comment:	

5. Please give your views on the following.

NΑ

Policy Do you agree with the principle that all 3 & 4 years olds should have their entitlement to a 15 hour part time place and full time places are only provided in exceptional circumstances?	Yes	No
Do you agree with the approach to target and distribute full time places based on deprivation factors?	Yes	No
Do you agree that targeted full time places should be available to the most vulnerable children only?	Yes	No
If not, which groups of children do you think should		

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also be able to access a targeted full time pla	ace?			
Do you agree with the proposal? Yes	No			
Comments:				
		-		
,				
				•
				·
If there were no full time nursery class			I	
places, how likely are you to offer, and	Already	Very		Not
charge for, early education provision for 3 & 4 year olds over and above the free 15	do so	likely	Likely	likely at all
hours entitlement?				
If not likely at all, please explain your reasons for not doing so?				
				- Line Line Line Line Line Line Line Line
Transition Arrangements				
Do you agree that transitional support be prov through the Minimum Funding Guarantee?	/ided	Yes	No	o

Thank you for taking the time to respond.

Please return to:

Anabela Valente

Level 5

Alexandra House, 10 Station Road, London N22 7TY

Anabela.valente@haringey.gov.uk

# The Provision of Targeted Early Education and Childcare Places in Haringey

## Policy Statement

#### Introduction

Haringey has a long and successful tradition of investment in Early Years education and care. We recognise the importance of high quality early education and care in making the difference in the outcomes for young children. One of the objectives of our Early Years Policy is to narrow the gap between the 20% most disadvantaged in our community and others, by targeting our early years provision and resources effectively. Ensuring that we reach the needlest children in our communities is a fundamental part of Haringey's Early Years Strategic Plan 2011-12, and reflects our commitment to addressing our six strategic priorities;

- Prevention and early intervention
- Supporting vulnerability
- Safeguarding
- Reducing inequalities
- Raising attainment
- Improving children's health

#### **Targeted Places**

Within this policy statement, the term "targeted places" refers to the provision of free early education or childcare places for children aged under 5 years of age who it is felt would benefit from access to good quality early education. Where it is deemed necessary to offer a child aged 3 or 4 years old a targeted early education or childcare place, this will be to offer surety that the child is accessing their 15 hours free entitlement and not a guarantee of a full time place.

The provision of targeted places for young children in Haringey's primary and nursery schools, children's centres and private, voluntary and independent providers across the borough reflects the Council's commitment to ensuring children are able to access the best start, particularly those facing greater disadvantage than others. There has been, however, a need to review the provision for these places in light of changes, in recent years, in Government policy on early education and childcare.

The context for the continued provision of targeted early education and childcare places in Haringey has changed since such places were first

introduced and there is a need for our approach to reflect the impact of national policy drivers for change such as;

- The introduction of an early years single funding formula,
- The extension of the free entitlement for all 3 and 4 years olds to 15 hours per week; with an element of increased flexibility,
- The Government's children centre reform programme,
- The programme of 15hrs free early education for disadvantaged 2 year olds.
- Changes to the school funding regulations that now allow schools to charge for childcare.

Underpinning this policy statement is our Early Years policy. In the provision of targeted early education and childcare places, we are fully committed to the aims set out in the policy which are to ensure that:

- Families have easy access to the services they need
- We work with partners to engage families, offering the right early years
  provision and support for them and their children in a timely and
  effective way using our universal services wherever possible, and
  signposting to other targeted or more specialist services when needed
- Parents and carers are actively engaged and involved in the provision
- Interventions are evidence based and well-matched to the different levels of need so they have a lasting and positive impact on children and their families.

### Statutory duties

The legislative context for this policy statement is set in the duties placed on the Local Authority under the Childcare Act 2006 which require the Council to:

- Secure sufficient high quality childcare for working parents
- Secure prescribed early years provision free of charge
- Meet a general duty in relation to well-being of young children
- Meet specific duties in relation to early childhood services
- Provide information, advice & training to childcare providers
- Assess the sufficiency of childcare
- Provide comprehensive information to parents of children and young people up to 20
- Early Years Outcomes Duties;
  - Improvement duty
     To raise the overall attainment of all children when assessed at the end of the Early
     Years Foundation Stage
  - Equalities duty
    To narrow the gap in attainment between the children in lowest 20% and the median
    of the rest when assessed at the end of the Early Years Foundation Stage

The provision of targeted early education and childcare places is one approach that we believe will enable us to meet our statutory duties and address our Early Years strategic priorities.

## Haringey's Continuum of Need and Intervention

Our assumption is that the needs of most of our young children can be met through the universal delivery of early education and childcare across the borough. In light of increasingly limited resources, in the provision of targeted early education and childcare places, priority will be given to those children who we believe are most at risk or vulnerable, and whose outcomes are likely to be poor without additional support and intervention.

The purpose of targeted places will be to enable identified children to access high quality early education or childcare, engage their families in appropriate support, and improve outcomes for those children. To this end, access to targeted places will be provided on the basis that children identified as in need of a place will be located within Tiers 2a and above on the continuum of need.

Appendix A sets out the tiers and thresholds within Haringey's Continuum of Need and Intervention.

We do know these are some of the circumstances that can have a significant impact on outcomes for children and that children within these groups will often have poor educational outcomes.

The provision of targeted places will support the step down for children and families from the highest levels to the lower levels of need and intervention; providing the scope for children to access appropriate support for themselves and/or their families.

Given that we know that, for some children and families, the challenges they are facing may continue for significant periods of time, the approach set out in this policy recognises the importance of transition and emphasis will be placed on ensuring that those children identified as vulnerable as part of the 2 Year Old programme are able to move as seamlessly as possible into a free entitlement place by the time they reach the term after their third birthday.

### **Principles**

The principles that underpin this policy approach are;

- Quality
- Transparency
- Equity
- Transition
- Flexibility

#### Quality

Our knowledge of the positive impact that good quality, early learning and care opportunities can have on outcomes for young children means that we will be seeking to ensure that settings where targeted places are available to 3 and 4 year olds will be rated by Ofsted as good or better.

#### Transparency

We will ensure that the process for the provision of places and access to them are clear and easily understood by all. Providers and parents should be able to access information easily about who places are for, how they can be accessed, how to complain about the process and to whom. We will ensure the allocation of places is fair and focused on the best interests of the child.

We will employ mechanisms for the allocation of targeted places that ensure that where children are in need of such a place, the criteria for access is fair, clear and unambiguous, known and understood by provider and parent and applied consistently across the borough.

#### Equity

We will ensure that children identified as in need of a targeted early education place are able to access a place that is available for at least the same number of hours that are the minimum entitlement for all 3 and 4 year olds. We will ensure that children with Special Educational Needs (SEN) or a disability are able to access a place for the minimum of 15 hours per week, 38 weeks of the year, in line with other children and as appropriate for the individual child's needs.

#### **Transition**

It is crucial that the transition for young children from one provision or stage to another is as seamless and supportive as possible. Transition needs to be undertaken in such a way that the needs of the child are at the heart of the planning and preparation for change. We are committed to transition for our disadvantaged two year olds into three year old places that enable support they or their families may be receiving to continue and their needs met, alongside the provision of high quality early education.

#### Flexibility

We will review the capacity, utility and location of any targeted places allocated on a planned basis, annually. Targeted places need to be offered on either a full-time or part-time basis, dependent on the needs of the child and the child's family circumstance.

We will introduce a greater degree of responsiveness to local needs by exploring mechanisms for funding that support us to do so.

#### What will we do?

We will employ a strategy for the provision of targeted early education and childcare places that;

- Sees the provision of targeted places as a preventative measure, enabling services to intervene early and support needs at the earliest opportunity
- Enables us to target places at those children who need it most
- Prioritises safeguarding and is part of the provision of integrated support for our most vulnerable and disadvantaged young children
- Supports children with SEN and disabled children to access early education appropriate to their needs
- Enables those disadvantaged 2 year olds, identified and accessing an early education place through the two year old programme to make successful transitions to their free entitlement when they turn three
- Strengthens the links between the Early Years Service, Schools and Children's Social care
- Establishes clear and consistent admissions criteria and processes for the allocation of targeted places
- Supports the delivery of high quality early education and care and the narrowing of the achievement gap.
- Compliments the delivery of the universal offer of 15 hours per week free entitlement to early education for all three and four year olds
- Allows us to respond flexibly to the needs of young children within our communities and delivers on our changing strategic priorities
- Delivers measurable outcomes for children accessing targeted early education places

### Accessing Targeted Childcare Places

This approach sits within a context where all children aged 3 and 4 years old are entitled to a free, universal offer of 15 hours of early education. In some circumstances, where it is felt that a child would benefit from accessing more than their 15 hours entitlement, the additional hours will be funded as targeted early education or childcare.

It is therefore necessary to ensure that in the first instance;

- 3 and 4 year olds meeting the threshold of need at 2a and above are able to access their free entitlement in all the schools and children's centres in their locality. These children may be offered a full time nursery class place if they meet the specific criteria for admissions.
- It is clear to all that targeted places offered within school nursery classes are offered on a 9 3.30pm, 38 weeks of the year basis. The allocation of such places will be subject to admissions criteria that will be transparent and applied consistently across all schools where such places are provided.
- It is clear to all that targeted places offered within children's centres are offered between the hours of 8-6pm and on a '48 week of the year' basis. The allocation of a full time place will be subject to need, will be transparent, and applied consistently across all children's centres where such places are provided.

The LA will hold back a pot of money for emergency full time nursery places that may need to be purchased during the year. These will be allocated through the following routes:

- 1. CAF Panel (tiers 2a and above)
- 2. Early Support Panel (tiers 2a and above)
- 3. Placement by children's social care teams.

#### **Local Admissions**

This refers to the provision of targeted places by schools with an allocation of full time places. Places will be primarily allocated in September at the start of the academic year. Guidance will be provided by the LA so that there is an equitable process of admission across schools. An Admissions Criteria will be applied that encompasses;

- a) Direct referral to places by other professionals e.g. social worker, health visitor, family support worker.
- b) The allocation of a place by the school to children of known families where the child meets the criteria for a full time place.

## Eligibility criteria for full time funded nursery places

Full time places may be offered to families where the child meets one or more of the following criteria. Criteria may be scored and weighted to prioritise places for children with greatest need:

Teenage parents
Lone parents
Parents with health difficulties (mental or physical)
Family breakdown
Family experiencing domestic abuse
Family experiencing substance/alcohol misuse
Black and minority ethnic groups
Family whose first language is not English
Asylum seeking families
Family in temporary accommodation
Children from traveller families
Child from family with 3 or more children under 5

- o Children in care
- o Children with CP plan
- o Children in need (social care)

Child with emotional /behavioural needs or language delay Sibling of children with disabilities/complex needs

Children from a household with low income, claiming benefits or no recourse to public funds

Children who have accessed the 2 year free offer

Where places are allocated by schools, the expectation will be that, where it is required, appropriate support and interventions are provided; particularly where there is transition from a 2 year old programme place to a 3 year old place. It is expected that any children accessing a targeted place will also be considered during annual Vulnerable Children Conversations.

## Monitoring and Evaluation

Monitoring the use of targeted places is key to establishing effective models of practice and ensuring provision matches needs. The allocation, use and impact of targeted places on improved outcomes for children will be monitored on an annual basis.

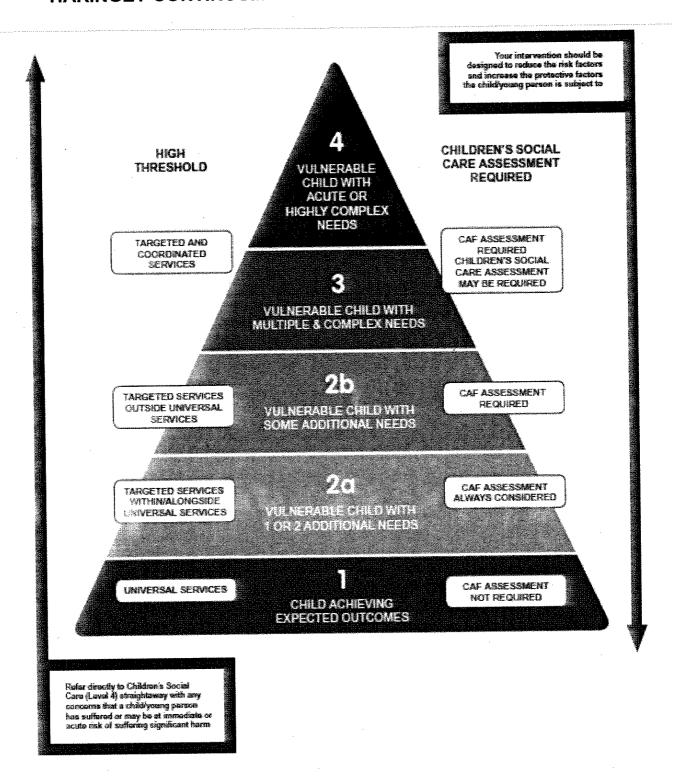
We will be working with schools to monitor access to the free entitlement; identifying gaps in provision in order to ensure that levels of provision meet

local demand. We will also evaluate how targeted early education places are supporting improved outcomes for our most vulnerable children.

We will have mechanisms in place to identify and track the movement of those children who have accessed a 2 year old programme place into nursery classes.

Appendix A Tiers and thresholds within Haringey's Continuum of Need and Intervention

## HARINGEY CONTINUUM OF NEED AND INTERVENTION



NA

# Level 4: Vulnerable Child with Acute or Highly Complex Needs Developmental needs of infant/child/ young person

#### Health

- o Has severe / chronic health problems
- o Persistent substance misuse, smoking
- o Developmental milestones unlikely to be met
- o Early teenage pregnancy
- o Serious mental health
- o Dental decay & no access to treatment
- o Sexual exploitation/ abuse Education & Learning
- o is out of school
- o Permanently excluded from school or at risk of permanent exclusion
- o Has no access to leisure activities

# Emotional & Behavioural Development

- o Regularly involved in antisocial/ criminal activities o Puts self or others in
- danger missing
- o Suffers from periods of depression
- o Self-harming or suicide attempts

#### Identity

- o Experiences persistent discrimination, e.g. on the basis of ethnicity, sexual orientation or disability o Is socially isolated & lacks
- appropriate role models o Alienates self from others

# Family & Social Relationships

- o Periods of being accommodated by Local Authority
- o Family breakdown related in some way to child's behavioural difficulties o Subject to physical,
- emotional or sexual abuse/ neglect
- o is main carer for family member

#### Social Presentation

o Poor & inappropriate selfpresentation

#### Self-care Skills

Neglects to use self-care skills due to alternative priorities, e.g.

#### substance misuse

## Parent & Carer Factors Basic Care

- o Parents unable to provide "good enough" parenting that is adequate & safe o Parents' mental health problems or substance misuse
- significantly affect care of child
- o Parents unable to care for previous children

#### **Ensuring Safety**

- o There is an instability & violence in the home continually
- o Parents are involved in crime
- o Parents unable to keep child safe
- o Victim of crime

#### **Emotional Warmth**

o Parents inconsistent, highly critical or apathetic towards child

### Stimulation

o No constructive leisure time or guided play

## Guidance & Boundaries

- o No effective boundaries set by parents Regularly behaves in an anti-social way in the neighbourhood Stability
- o Beyond parental control o Has no-one to care for him/ her

#### Family & Environment Factors

## Family History &

#### Functioning

- o Significant parental discord
- & persistent domestic
- violence
- o Poor relationships between siblings

#### Wider Family

- o No effective support from extended family
- o Destructive/ unhelpful involvement from extended family

#### Housing

o Physical accommodation places child in danger

#### **Employment**

- o Chronic unemployment that has severely affected parents' own identities
- o Family unable to gain employment due to

significant

lack of basic skills or longterm difficulties e.g. substance misuse

#### Income

o Extreme poverty/ debt impacting on ability to care for

#### child

## Family's Social Integration o Family chronically socially

- o Family chronically socially excluded
- o No supportive network Community Resources
- o Poor quality services with long-term difficulties with accessing target populations

## Level 3: Vulnerable Child with Multiple and Complex Needs

Developmental needs of infant/child/ young person

#### Health

enuresis

- o Concerns re: diet, hygiene, clothing
- o Has some chronic health problems
- o Missed routine & nonroutine health appointments o Overweight/ underweight/
- o Smokes, substance misuse
- o Developmental milestones are unlikely to be met
- o Some concerns around mental health

#### **Education & Learning**

- o Identified learning needs & may have Statement of Special Ed. Needs Not achieving key stage benchmarks
- o Poor school attendance/ punctuality
- o Some fixed term exclusions
- o No interests/ skills displayed

# Emotional & Behavioural Development

- o Difficulty coping with anger, frustration & upset o Disruptive/ challenging behaviour
- o Cannot manage change o Unable to demonstrate empathy

#### Identity

o Subject to discrimination – racial, sexual or due to disabilities Demonstrates significantly low self-esteem in a range of situations

#### Family & Social Relationships

- o Has lack of positive role models
- o Misses school or leisure activities
- o Peers also involved in challenging behaviour o Involved in conflicts with
- peers/ siblings o Regularly needed to care for another family member

#### Social Presentation

- o Is provocative in behaviour/ appearance
- o Clothing is regularly unwashed
- o Hygiene problems

#### Self-care Skills

- o Poor self-care for age hygiene
- o Precociously able to care for self

## Parent & Carer Factors Basic Care

- o Difficult to engage parents with services
- o Parent is struggling to provide adequate care
- o Previously a LAC child
- o Professionals have serious concerns

#### **Ensuring Safety**

- o Perceived to be a problem by parent
- o May be subject to neglect o Experiencing unsafe
- situations

#### **Emotional Warmth**

- o Receives erratic/ inconsistent care
- o Care is often poor quality o Parental instability affects
- capacity to nurture
- o Has no other positive relationships

#### Stimulation

o Not receiving +ve stimulation - lack of new experiences or activities

#### Guidance & Boundaries

- o Erratic/ inadequate guidance provided
- o Parent not a good role model by behaving in an antisocial

#### way

#### Stability

- o Has multiple carers
- o Has been a LAC child

#### Family & Environment Factors Family History & Functioning

- o Incidents of domestic violence between parents
- o Acrimonious divorce/ separation
- o Family have serious physical & mental health difficulties

#### Wider Family

- o Family has poor relationship with extended family/ little communication
- o Family is socially isolated

#### Housing

- o Poor state of repair, temporary or overcrowded Employment
- o Parents stressed due to
- "overworking" or unemployment
- o Parents find it difficult to obtain employment due to poor basic skills

#### Income

o Serious debts/ poverty impact on ability to have basic

#### needs met

#### Family's Social Integration

- o Parents socially excluded o Lack of a support network
- **Community Resources**
- o Poor quality universal resources & access problems to
- these & targeted services

# Level 2: Vulnerable Child with Some Additional Needs

Development needs of child/ young person

#### Health

- o Defaulting on immunisations/ checks o is susceptible to minor
- health problems
- o Slow in reaching developmental milestones
- o Minor concerns re diet/ hygiene/ clothing
- o Starting to default on health appointments
- **Education & Learning**
- o Have some identified learning needs that place him/
- her on "School Action" or "School Action Plus" of the Code of Practice
- o Poor punctuality
- o Pattern of regular school absences
- o Not always engaged in learning, e.g. poor concentration, low motivation & interest
- o Not thought to be reaching educational potential
- o Reduced access to books/

# Emotional & Behavioural Development

- o Some difficulties with peer group relationships & with some adults Some evidence of inappropriate responses & actions
- o Can find managing change difficult
- o Starting to show difficulties expressing empathy **Identity**
- o Some insecurities around identity expressed, e.g. low self-esteem for learning o May experience bullying around 'difference'

# Family & Social Relationships

- o Some support from family
- & friends
- o Has some difficulties sustaining relationships

#### Social Presentation

- o Can be over-friendly or withdrawn with strangers
- o Can be provocative in appearance & behaviour
- o Personal hygiene starting to be a problem

#### Self-care Skills

- o Not always adequate selfcare - poor hygiene
- o Slow to develop age appropriate self-care skills Parent & Carer Factors

## Basic Care

- o Parental engagement with services is poor
- o Parent requires advice on parenting issues
- o Professionals are beginning to have some concerns
- around child's physical needs being met

### Ensuring Safety

- o Some exposure to dangerous situations in home/
- community Parental stresses starting to affect ability to ensure child's safety

#### **Emotional warmth**

- o Inconsistent responses to child by parents
- o Able to develop other +ve relationships

#### Stimulation

o Spends much time alone o Child not exposed to new experiences

#### Guidance & Boundaries

- o Can behave in an antisocial way
- o Inconsistent boundaries offered

#### Stability

- o Key relationships with family members not always kept
- un
- o May have different carers o Difficulties with
- attachments

#### Family & Environment Factors Family History &

# Functioning o Parents have some

- conflicts/ difficulty that can involve
- the children Experienced loss of significant adult o May look after younger
- siblings o Parent has health difficulties

#### Wider Family

o Some support from family/ friends

#### Housing

- o Adequate/ poor housing
- o Family seeking asylum or refugees

#### **Employment**

- o Wage earner has periods of no work
- o Parents have limited formal education o Parents stressed by unemployment Income

#### o Low income

# Family's Social Integration o Family may be new to the

o Some social exclusion problems

#### Community Resources

- o Adequate universal resources but family may have
- access issues

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Appendix B - Reallocation of Full-Time Places

	RS	р	U	p	Φ	4	б	=		
School/Children Centre	Early Years Single Funding Formula (EYSFF) Deprivatio n Element	Current Max	Reallocatio n Across Sectors Based on EYSFF Deprivation	Col c adjusted for 80% take-up	Col c adjuste d for 85% take-up	Col c adjusted for 90% take-up	Hourly Funding per Col a	Hourly Funding per Col d	Minimum Funding Guarante e Implicatio ns of Cols a and d	Net Funding Released
Alexandra Primary	10,561	20	9	4	တ	-	89,148	53,489	6,223	29,437
Belmont Infant	10,885	ı	9	4	က		j.	8,915		-8,915
Bounds Green Infant	15,887	20	6	9	4	2	89,148	57,946	5,278	25,924
Broadwater Farm Primary	39,201	30	23	16	10	4	133,722	102,520	4,609	26,593
Bruce Grove Primary	33,551	t	20	14	6	3	1	31,202		-31,202
Campsbourne Infant	13,282	10	æ	9	4	-	44,574	35,659	1,221	7,693
Coldfall Primary	2,629	9	2	-	-	1	44,574	24,516	3,584	16,475
Coleridge Primary	5,719		က	2	-	-	1	4,457		-4,457
Crowland Primary	18,794	30	-	æ	5	2	133,722	84,691	8,389	40,643
Devonshire Hill Primary	26,820	50	91	=	7	Ю	222,870	135,951	15,084	71,835
Downhills Primary	21,998	ß	13	တ	9	2		20,058		-20,058

The state of the s										
School/Children Centre	Early Years Single Funding Formula (EYSFF) Deprivatio n Element	Current Max	Reallocatio n Across Sectors Based on EYSFF	Col c adjusted for 80% take-up	Col c adjuste d for 85% take-up	Col c adjusted for 90% take-up	Hourly Funding per Col a	Hourly Funding per Col d	Minimum Funding Guarante e Implicatio ns of Cols a and d	Net Funding Released
Earlham Primary	21,330	•	13	6	9	2	,	20,058		-20 058
Earlsmead Primary	26,311	ŧ	16	-	7	3	1	24,516		-24,516
Ferry Lane Primary	18,999	1	<b>Y</b>	80	5	2	•	17,830		-17,830
The Green CE Primary	19,276	20	-	8	5	2	89,148	62,404	4,333	22.412
Highgate Primary	3,689	10	2	•	-	E	44,574	24,516	3,584	16,475
Lancasterian Primary	53,663	-	32	23	14	9	1	51,260		-51,260
Lea Valley Primary	35,487	•	21	15	<b>o</b>	4	1	33,431		-33,431
Lordship Lane Primary	46,996	10	28	20	12	5	44,574	66,861		-22,287
Mulberry Primary	42,637	•	25	18	-	4	1	40,117		-40,117
Nightingale Primary	26,864	20	16	4	7	3	89,148	060'69	2,915	17,143
Noel Park Primary	36,803	15	22	9	10	4	66,861	060,69		-2,229
North Harringay Primary Our Lady of Miswell RC	23,660	10	4	10	9	2	44,574	44,574		0
Primary	5,188	1	3	2	-	4	F	4,457		-4,457

21

	Early Years Single Funding Formula (EYSFF) Deprivatio	Current	Reallocatio n Across Sectors Based on EYSFF	Col c adjusted for 80%	Col c adjuste d for 85%	Col c adjusted for 90%	Hourly Funding	Hourly Funding per Col d	Minimum Funding Guarante e Implicatio ns of Cols a and d	Net Funding Released
School/Children Centre	n Element	Мах	Deprivation	lave-up	rave up	do capo		1		0
Rhodes Avenue Primary	770	. 6	, 00		+3	ıc	89 148	91.377		-2,229
Risley Avenue Primary	51,078	0.2	D 1	17	2 0			8.915		-8,915
Rokesly Infant	7,887	10	n e	5 2	<b>1</b>	-	44,574	26,744	3,111	14,718
St Ann's CF Primary	15.173	25	ō	9	4	2	111,435	060'69	7,306	35,040
St Erancis de Sales BC Infant	35.880	10	21	15	6	4	44,574	55,718		-11,144
St. Ignatius RC Primary	25,895	ı	51	Ŧ	7	3	ı	24,516		-24,516
St. James' CE Primary	461	l	E	1	1	1	5	ı	E	0
St. John Viannev RC Primary	10,147	•	9	4	က	,	Ē	8,915		-8,915
St.Martin of Porres RC Primary	2,860	1	2	4	-	1	1	2,229		-2,229
St.Mary's CE Infant	20,960	1	12	80	2	2	1	17,830		-17,830
St.Mary's RC Infant	20,800	l	12	80	5	2	•	17,830		-17,830
St.Michael's CE Primary N6	923	1	*-	-	ŧ	ı	3	2,229		-2,229

School/Children Centre	Early Years Single Funding Formula (EYSFF) Deprivatio n Element	Current Max	Reallocatio n Across Sectors Based on EYSFF Deprivation	Col c adjusted for 80% take-up	Col c adjuste d for 85% take-up	Col c adjusted for 90% take-up	Hourly Funding per Col a	Hourly Funding per Col d	Minimum Funding Guarante e Implicatio ns of Cols a	Net Funding Released
St. Michael's CE Primary N22	-		1	ŀ	1	ı	1	1	ı	C
St.Paul's & All Hallows CE Infant	37,285	50	22	16	10	4	222,870	147.094	12.721	63 054
Seven Sisters Primary	28,455	20	17	12	. 7	33	89,148	71,318	2.443	15.387
South Harringay Infant	18,677	ı	-	8	5	2	1	17,830		-17,830
Stamford Hill Primary	28,524	50	17	12	7	3	222,870	138,179	14,611	620.02
Stroud Green Primary	13,375	50	8	9	4		222,870	124,807	17.446	80.617
Tiverton Primary	21,445	40	13	6	9	2	178,296	109,206	11,973	57,117
Welbourne Primary	48,840	30	29	21	13	5	133,722	113,664	2,247	17,812
West Green Primary	16,257	1	10	7	4	2	t	15,601		-15,601
Weston Park Primary	3,597	E	2	-	<del>-</del>	-	1	2,229		-2.229
Nursery Class Total	974,210	260	576	406	254	101	2,496,144	2,152,924	127,076	216,144
Pembury	77,708	45	46	33	20	80	200,583	173,839	2,661	24.083
Rowland Hill	58,575	45	35	25	15	9	200,583	156,009	6,441	38,133

23

29,056 25 17 165,339 115 98 1,139,549 675 674 3,241 675 674 3,241 675 674 1,139,549 675 674 468 773 77% 77% 77%	School/Children Centre	Early Years Single Funding Formula (EYSFF) Deprivatio	Current Max	Reallocatio n Across Sectors Based on EYSFF Deprivation	Col c adjusted for 80% take-up	Col c adjuste d for 85% take-up	Col c adjusted for 90% take-up	Hourly Funding per Col a	Hourly Funding	Minimum Funding Guarante e Implicatio ns of Cols a and d	Net Funding Released
y School Total         165,339         115         98         70         42         17         512,601         412,310         13,573         86,719           y School Total         1,139,549         675         674         476         296         118         3,008,745         2,565,234         140,649         302,863           r Old Population         3,601         8         8         8         8         8         8         8         8         8         1,139,549         302,863         302,86	Woodlands Park	29,056	25	17	12	2	3	111,435	-	4,471	24,502
r Old Population 3,601	Nursery School Total	165,339	115	86	02	42	17	512,601	412,310	13,573	86,719
r Old Population         3,649         675         674         476         296         118         3,008,745         2,565,234         140,649         302,863           r Old Population         3,601         Caraget         Carage											
r Old Population         3,601         90           % Target         3,241         80%         85%         90           rent Number of Places         2,773         2,881         3,061         3,241         80%         85%         90           rent Gap         468         80%         85%         %         80%         85%         %           quired Increase in Places         107         288         468         107         288         468         136           ed         40         107         288         468         136         136		1,139,549	675	674	476	296	118	3,008,7			302,863
Cold Population   3,601   Cold Population   3,241   Cold Population   3,241   Cold Population   3,241   Cold Places   2,773   Cold Places   2,881   3,061   3,241   Cold Places   2,773   Cold Places   2,881   3,061   3,241   Cold Places   3,641   Cold Places   468   Cold											
% Target rent Number of Places         3,241         Prent Number of Places         2,773         Prent Number of Places         2,773         Prent Number of Places         2,781         3,061         3,241         Prent Rap centage of 3 Year Population         Prent Gap centage of 3 Year Population         Prent Rap centage of 3 Year Population         Prent Rap centage of 3 Year Population         Prent Rap Places         <	(1) 3 Yr Old Population	3,601									
Trent Number of Places         2,773         Example 1         Example 2         Example 3	(2) 90% Target	3,241									
Tual Target         468         2,881         3,061         3,241         6         7         6         6         6         6         6         6         6         6         6         6         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         6         7         7         7         8 <th>(3) Current Number of Places Taken</th> <th>2,773</th> <th></th> <th></th> <th></th> <th></th> <th></th> <th></th> <th></th> <th></th> <th></th>	(3) Current Number of Places Taken	2,773									
nt Gap         468         90 <t< th=""><th>(4) Annual Tardet</th><th></th><th>-</th><th></th><th>2,881</th><th>3,061</th><th>3,241</th><th></th><th></th><th></th><th></th></t<>	(4) Annual Tardet		-		2,881	3,061	3,241				
red Increase in Places         77%         80%         85%         %         80%         85%         %           red Increase in Places         107         288         468         136         136	(5) Current Gap	468									
red Increase in Places         107         288         468         136           s for Funding         136         136         136	(6) Percentage of 3 Year Popular	tion	77%			80%	85%	S %			
s for Funding	(7) Beautiful Increase in Places				107	288	468				
	(8) Places for Funding							410-7-			136
	Released										

# Notes:

The allocation of deprivation in the 2011-12 Indicative Early Years Single Funding Formula Column a Column b

The current maximum number of full-time places, 675

The current maximum allocated pro-rata to Col a Column c

The reduction in numbers to release funding for increase in part-time places (7) Column d - f

Sum of hourly funding for existing maximum number Column g

Sum of hourly funding for number in Column d Column h Column i

National Minimum Funding Guarantee that applies to the reduction in pupil numbers and funding. This is in addition to funding in Column h

Haringey's 3 year old population as determined by the Department for Education (DfE) for funding purposes

DfE's 90% target for 3 year old take-up

Current take-up of 3 year olds as determined in the January 2011 censuses.

Annual target of places taken to achieve percentage targets (6)

Surrent difference between actual and target take-up of 3 year old places

Surrent and target percentage take-up

ncrease in places required to achieve percentage target

Places represented by Net Funding Released

Places available for central allocation 

	Net Funding Released	-8.915 25,924 26,593 -31,202 7,693	16.475 -4.457 40.643 71.835 -20.058 -20.058	-17.830 22.412 16.475 -51.260 -33.431 -22.287	17,143 -2,289 -4,457 -2,229 -8,915 -14,718 35,040 -11,144 -24,516 -8,915	-2.229 -17.830 -17.830 -2.229 -2.229 -15.830 70,079 80,617 57.117 -17.812
* 000	Minimum Funding Guarantee Hourly Implications Funding per Funding per of Cols a and N	5,278 4,609	3,584 8,389 15,084	4,333 3,584	2,915	12.721 2.443 14.611 17,446 11.973
<i>5</i>	Hourly Funding per o	8,915 57,946 102,520 31,202 35,659	24.516 4.457 84,691 (35.951 20.058 24.516	17.830 62.404 24.516 51.260 33.431 66.861	91.377 91.377 91.377 8.915 26.744 69.090 55.718 24.516	2.229 17.830 17.830 2.229 147.094 71.318 17.830 138.179 124.807 109.206 113,664 15.601
ø	Hourly Funding per Col a	89.148 133.722 44.574	44.574 133.722 222,870	89,148 44,574 44,574	89,148 66,861 44,574 44,574 111,435 44,574	222.870 89.148 222.870 222.870 178.296
ų	Cot c adjusted for 90% take-up	** (N 4 15) **	- anaan	, , , , , , , , , , , , , , , , , , , ,	,	4 w w w ~ w r o w
Φ	Colic Colic adjusted for a 80% take-up 85% take-up 9	w 4 5 0 4 +	<b>ナイのアらのア</b>	ი ი − 4 ο 6 <sup>4</sup>	. r t o - ' t o - 4 o r ' e .	
ਰ	Col c adjusted for 80% take-up	405404	- v & F & & E	88 - 23 20 15 18	\$ # \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	
U	Reallocation Across Sectors Based on EYSFF	, a 23.0 6	2 2 ± 0 5 5 5 5	25 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	1 6 2 4 4 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6	722+ , 8515 × £ 800 °
Ω	Current Max	20 70 10 10 10 10 10 10 10 10 10 10 10 10 10	000000000000000000000000000000000000000	, 50 10 10	20 15 10 20 10 10 10	
æ	Early Years Surgle Funding Formula (EYSFF) Deprivation Element	10.885 15.887 39.201 33.551 13.282 7 838	2.629 5.719 18.794 26.820 21.998 21.330 26.311	18.999 19.276 3.689 53.663 35.487 46.996 42.637	26.864 36.803 36.803 5.188 5.1078 7.887 4.842 15.173 35.880 25.895	20.960 20.960 20.960 20.300 37.285 28.456 18.677 28.524 13.375 21.446 48.840 16.257 3,597
	School/Children Centre	Beimont Infant Bounds Green Infant Broadwaler Farm Primary Bruce Grove Primary Campsbourne Infant	Coloring Primary Coloringe Primary Crowland Primary Devonshire Hill Primary Downhills Primary Earlham Primary Earlsmead Primary	Ferry Lane Primary The Green CE Primary Highgafe Primary Lancasterian Primary Lea Valley Primary Lodship Lane Primary Mulberry Primary	Nightingale Primary Noel Park Primary North Harringay Primary Our Lady of Muswelf RC Primary Riseley Avenue Primary Riseley Avenue Primary Riseley Infant St. Addan's Primary St. Addan's Primary St. Ann's CE Primary St. Ann's CE Primary St. Jannes' GE Primary St. Jannes' GE Primary St. John Vianney RC Primary St. John Vianney RC Primary St. John Vianney RC Primary	St. Martin Of Fother NC Printerly St. Mary's CE Infant St. Mary's CE Infant St. Mary's CE Primary N6 St. Michael's CE Primary N2 St. Paul's & All Haltows CE Infant Seven Sisters Primary South Harringay Infant Stamford Hill Primary Stoud Green Primary Welbourne Primary Welbourne Primary West Green Primary

Appendix B

Reallocation of Full-Time Places

			)	5	ن	-	<b>T</b> 0	<u> </u>			
School/Children Centre Nursery Class Total	Early Years Single Funding Formula (EYSFF) Deprivation Element 974.210	F Ac Sc Sc Es Es Es Current Max Dv 560	Reallocation Across Sectors Based on EYSFF Deprivation	Col c adjusted for 80% take-up 406	Col c adjusted for 85% take-up 254	Cof c adjusted for 90% take-up	Hourty Funding per Cot a 2.496,144	Hourly Funding pe Col d 2.152.924	Minimum Funding Guarantee Guarantee Hourly Implications Funding per Funding per of Cots a and Net Funding Cot a Cot d d Cot d 2.496.144 2.152,924 127.076 2.16,14	Net Funding Released 216,144	
Pembury Rowland Hill Woodlands Park Nursery School Total	77.708 58,575 29,056 165.339	45 25 115	46 35 17 98	25 25 7 7 7 8	20 15 7 7	o o o t	200,583 200,583 111,435 512,601	173.839 156,009 82,462 412.310	2.661 6.441 4.471	24.083 38.133 24.502 86.719	
	1,139,549	675	674	476	296	£	3.008,745	2,565,234	140.649	302.863	
(1) 3 Yr Old Population (2) 80% Target (3) Current Number of Places Taken (4) Amrual Target (5) Current Gap (6) Percentage of 3 Year Population Covert (7) Required Increase in Places (8) Places for Funding Released (9) Balance of Places for Centrally Retained Places	3,601 3,241 2,773 468 1 17%			2.881 80% 107	3.061 85% 288	3.241 90% 468				136 28	
Notes. The allocation of places are rounded to whole numbers. Column a The allocat Column b Column c The curren Column d - f Column g Column g Column g Column g	ole numbers.  The allocation of deprire allocation of deprire current maximum. The current maximum. The reduction in numb. Sum of hourly funding. Sum of hourly funding. National Minimum Furn.	e numbers.  The allocation of deprivation in the 2011-12 indicative Early Years Single Fundii. The current maximum number of full time places, 675.  The current maximum allocated pro-cata to Col a.  The reduction in numbers to release funding for increase in part-time places (7). Sum of hourly funding for existing maximum number. Sum of hourly funding for existing maximum of hourly funding for number in Column d.  Sum of hourly funding for number in Column d.	rvation in the 2011-12 Indica number of full time places. allocated pro-rata to Col a eers to release funding for in for existing maximum num for number in Column d inding Guarantee that applie	2 Indicative E places, 675 o Col a ng for increas im number mn d	any Years Si e in part-time e reduction ir	a numbers.  The allocation of deprivation in the 2011-12 indicative Early Years Single Funding Formula. The current maximum number of full-time places, 675.  The current maximum allocated pro-rata to Col a.  The reduction in numbers to release funding for increase in part-time places (7).  Sum of hourly funding for existing maximum number.  Sum of hourly funding for number in Column d.  National Minimum Funding Guarantee that applies to the reduction in pupil numbers and fur	e numbers.  The allocation of deprivation in the 2011-12 Indicative Early Years Single Funding Formula  The current maximum number of full-time places, 675  The current maximum allocated pro-cata to Cot a  The current maximum allocated pro-cata to Cot a  The reduction in numbers to release funding for increase in part-time places (?)  Sum of flourly funding for existing maximum number  Sum of flourly funding for existing maximum of the reduction in pupil numbers and funding. This is in addition to funding in Column h	is in additior	to funding in C	ວີຄົບໝາ ຄົ	
(1) (2) (3) (4) (5) (6) (7) (7) (8)	Haringey's 3 ye DfE's 90% targ Current take-ug Annual target c Current differen Current and far increase in play Places represed (if is proposed (if)	Haringey's 3 year old population as determined by the Department for Educa DEE's 90% target for 3 year old take-up.  Current take-up of 3 year olds as determined in the January 2011 censuses. Annual target of places taken to achieve percentage targets (6). Current difference between actual and target take-up of 3 year old places. Current and larget percentage take-up increase in places required to achieve percentage target. Places represented by Net Funding Released. Places represented by Net Funding Released.	on as determing as determing as determing as determing of achieve properties per take-up achieve per ding Relea hat the bala	nined by the E ned in the Jan ercentage tar get take-up of centage targe sed rice of places	Department for uary 2011 cergets (6) 3 year old pit	r Education (DR nsuses. goes provide respor	Hartingey's 3 year old population as determined by the Department for Education (DfE) for funding purposes DE's 90% target for 3 year old take-up DE's 90% target for 3 year olds as determined in the January 2011 censuses.  Current take-up of 3 year olds as determined in the January 2011 censuses.  Annual target of places taken to achieve percentage targets (6).  Current difference between actual and target take-up of 3 year old places.  Current and target percentage take-up or 3 year old places.  Current and target percentage take-up or 3 year old places.  Increase in places required to achieve percentage target.  Places represented by Net Funding Released.	coses sices for the n	ost vulnerable	Haringey's 3 year old population as determined by the Department for Education (DFE) for funding purposes DE's 90% target for 3 year old take-up Current take-up of 3 year olds as determined in the January 2011 censuses. Annual target of places taken to achieve percentage targets (6) Current and target of places taken to achieve percentage take-up Current and target percentage take-up Increase in places required to achieve percentage target Places represented by Net Funding Released His proposed (paragraph 15) that the balance of places be retained to provide responsive, targeted places for the most vulnerable children through the year.	e year.



### **Haringey** Council

Agenda Item 8

### **Report Status**

For information/note
For consultation & views
For decision

X

# The Children's Service

#### Report to Haringey Schools Forum – 8 December 2011

Report Title: 2012-13 Budget Strategy

#### **Authors:**

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#### **Purpose:**

To consider the issues affecting the determination of the Dedicated Schools Grant (DSG) in 2012-13 and its allocation within the context of the Dedicated Schools Budget (DSB).

To seek the views of the Forum so that they can be made available to the Council's Cabinet when making their decisions on the overall 2012-13 budget.

#### **Recommendations:**

- (i) The Forum are asked to note the indicative DSG for 2012-13 at £208.503m. (Para 2.2)
- (ii) The Forum are asked to agree the continuation of the treatment in respect of targeted and universal grants adopted in 2011-12. (Paras 3.2.1 and 3.2.2)
- (iii) The Forum are asked to agree support for the Music Service in 2012-13 through a DSG subsidy of £167,724. (Para 3.3)
- (iv) The Forum are asked to note the proposal to add the resources provided for extended services in 2011-12 to headroom in 2012-13. (Para 3.4)
- (v) The Forum are asked to note the change in arrangements for the pupil premium at new schools. (Para 4.1)
- (vi) In the light of the proposed national changes to schools funding the Forum

- is asked to agree to the continuation of the formula change in respect of Haringey VI Form agreed in 2011-12. (Para 4.2)
- (vii) The Forum is asked to agree to consult on the proposal for the treatment of bulge classes in 2012-13. (Para 4.3)
- (viii) The views of the Forum are sought in respect of the treatment of paid meal subsidies and the former School Lunch Grant through the school meals factor. (Para 4.4)
- (ix) The Forum is asked to agree to consult on the proposal to change the basis of the premises factor. (Para 4.5)
- (x) The views of the Forum are sought in respect of the creation of a small secondary schools factor and to agree to consult on that basis if necessary. (Para 4.6)
- (xi) The Forum are asked to agree to the continuation of funding for additional places at the ILC and Heartlands Resource Unit (Para 5.1)
- (xii) The Forum are asked to note the pressures on the centrally retained element of the DSB in respect of: LACSEG, the educational component of LAC and school specific contingencies. (Paras 6.2 6.4)
- (xiii) The Forum are asked to agree that the pressures set out in recommendation (xii) are met from a combination of resources reallocated within central expenditure and the relevant proportion of any pupil number increases. (Para 6.5)
- (xiv) The Forum are asked to note that any breach of the CEL will be the subject of a specific separate report (Para 6.5)
- (xv) The Forum are asked to agree the approach in respect of centrally retained contingencies set out in paragraphs 6.6.1 6.6.3
- (xvi) The Forum are asked to note the achievement of the 16% target for resources distributed by deprivation measures. (Para 7.1.1)
- (xvii) The Forum are asked to agree not to implement a negative MFG in 2012-13 unless insufficient resources are available to meet cost pressures in the ISB. (Para 7.1.2)
- (xviii) The Forum is asked to agree that any remaining headroom available following the above recommendations should be delegated to schools via Key Stage Funding Units including the hourly rates applicable to the Early Years Single Funding Formula and planned places (Para 7.1.3)

#### 1. Background and Introduction.

- 1.1. The Dedicated Schools Grant (DSG) is a ring-fenced government grant that must be used in support of the Dedicated Schools Budget (DSB). The latter covers both funding delegated to governing bodies and retained funding used for pupil focused central services such as special needs placements and pupil support centres. As well as the DSG the DSB also includes funding for pupils aged 16+ from the Young People's Learning Agency (YPLA) and the Pupil Premium.
- 1.2. In 2011-12 the DSG was increased to include funding previously channelled through various Standards Fund grants and the Schools Standards Grant.
- 1.3. The DfE have consulted on a major proposal to change the methodology for allocating funding to local authorities and schools. The proposals were reported to the Forum on 22 September 2011 and a joint response with the Council was agreed and sent. The outcome of the consultation has not yet been announced but the consultation made it clear that any changes would not be introduced until 2013-14 at the earliest.
- 1.4. The DfE has also consulted on interim funding arrangements for academies proposals for revising the arrangements for calculating the Local Authority Central Services Equivalent Grant (LACSEG) and the outcome of this is also outstanding.

#### 2. Finance Settlement 2012-13.

- 2.1. The financial settlement for 2012-13 will follow the same pattern as in 2011-12 (i.e. the spend plus methodology) with a single Guaranteed Unit of Funding multiplied by the number of pupils recorded in the various pupil censuses in January.
- 2.2. The Guaranteed Unit of Funding (GUF) in 2011-12 was £6,306.81 and will continue at this level in 2012-13. This represents a standstill at cash levels although clearly the effect of inflation means that, for this element of the budget, schools will experience a real terms decrease in their funding in 2012-13. On the basis of the final 2011-12 pupil numbers and the GUF above the estimated DSG for 2012-13 will be set at £208.503m.
- 2.3. Pupil numbers are expected to be higher than in January 2011 but for the purposes of this report those for January 2011 will be used. The views of the Forum on the use of any higher DSG, after allowing for variable pupil led costs will be sought as part of this report.
- 2.4. This report will set out in overall terms the current issues and the proposed strategy for the Schools Budget for 2012-13 an updated report will be presented to the next meeting of the Forum on 26<sup>th</sup> January 2012.

2.5. The Pupil Premium was introduced in 2011-12, initially providing £430 per pupil eligible for Free School Meals (FSM) in the January census. In year this was increased to £488 per pupil. In last year's financial settlement the national total was set to double in 2012-13. It is possible that the methodology will also change to bring pupils who have been eligible for FSM within a given period into the eligibility criteria.

#### 3. Reconsiderations.

- 3.1. In 2011-12 the majority of the Standards Funds and Grants were incorporated within the DSG. The Forum agreed the following approaches.
- 3.2. Delegated Grants. Forum agreed two methods depending on whether the grants were 'universal' or 'targeted'.
- 3.2.1. Universal Grants. Forum agreed to provide to schools a lump sum equivalent to the 2010-11 allocation of universal grants reduced by 1.5% to reflect the negative Minimum Funding Guarantee (MFG). In light of the forthcoming national changes to school funding it is recommended that this approach continues.
- 3.2.2. Targeted Grants. For 2011-12 Forum endorsed the recommendation to add the relevant sum to headroom because the strong indication from the government's approach in subsuming these grants into the DSG is that these should no longer be targeted. However, in practice schools in receipt of these various streams will continue to receive protection for their 2010-11 cash amounts through the MFG. Forum agreed to review this position for future years. Given the forthcoming national changes it is recommended that the same approach is continued for 2012-13.
- 3.3. Music Service. Uncertainty over the continuation of the Music Education Grant (MEG) led the Forum to agree 'That the service should be wholly or partly funded from headroom as appropriate.' The Music Education Grant did continue but at a lower rate, leaving a shortfall of £126.6K to be made up from DSG. We have now received details of the Music Grant for 2012-13 and the contribution required in 2012-13 to make up the shortfall is £167,724; the view of the Forum is sought on whether the DSG funding subsidy for the Music Service should continue.
- 3.4. Transitional Funding for Extended Provision. A one-off allocation of £0.522m was made to enable schools to take on the running of breakfast and after school clubs. For the future, the costs are expected to be met from parental contributions. This sum will therefore not be required and it is recommended that this be added to headroom.

#### 4. Formula Changes

4.1. Heartlands Pupil Premium. The Forum agreed to provide an additional lump sum for Heartlands because the Pupil Premium did not recognise the disadvantage to new schools of using the January count to determine

- allocations. This anomaly has now been rectified by the DfE and so a specific lump sum will no longer be required.
- 4.2. Haringey Sixth Form Centre. The Forum agreed an increase to the Centre's lump sum pending a wider review of Haringey's Schools Funding Formula and in particular funding for Special Units. The local review has been overtaken by the recent consultation proposing a national review and potentially a national Funding Formula and, in the light of this, it is recommended that the changes agreed last year continue pending the outcome of the government's consultation on a national funding formula.
- 4.3. Protection for Bulge Classes. The Council has approached several schools to expand to by a 'bulge' class to accommodate the increase in reception age children. It cannot be guaranteed that the bulge class will remain full and the current arrangements in KS1 only provide for an average of 24 pupils in a year group, providing 'ghost' funding where numbers fall below the minimum. This could disadvantage schools that have agreed to a bulge class and require the diversion of existing resources to support the new class. We are therefore recommending that for bulge classes in KS1 'ghost' funding is applied to ensure that the new class is funded for a minimum of 24 pupils.
- 4.4. Catering. The Council provides £283k as a subsidy of £0.22 per meal for paid primary school meals. In addition, the Forum agreed for 2011-12 to retain funding of £140k equivalent to the former Schools Lunch Grant to provide a further subsidy of £0.12 for primary schools who abide by the Council's recommended charge to parents. The view of the Forum is sought on whether these subsidies should continue.
- 4.5. Premises. All mainstream schools are receiving funding through a general premises factor. This is based 50% on floor area, 25% on building suitability and 25% on building condition. The condition and suitability factors were brought in on the recommendation of the Audit Commission at a time when condition and suitability were regularly reviewed. Such reviews are not now undertaken regularly and the Forum's view is sought on whether we should revert to an allocation based only on floor area. Although this issue affects all schools it is most pressing in respect of the secondary sector following BSF where it is clear that the historic surveys do not reflect the impact of BSF works on building condition or suitability.
- 4.6. Small Secondary School Protection. We have previously identified concerns with the financial viability of secondary schools where they are 'small'; this has tended to be in respect of new schools where numbers build up over time and the problem works itself through the system. In those cases we have recognised the inefficiency through an enhancement to the Minimum Basic Allocation (MBA) that tapers out as numbers grow.
- 4.7. More recently we seen evidence of schools being unable to deal with falls in pupil numbers that are so significant they create a small school and, despite taking action to reduce costs, significant deficits are evident. It is clear that, if the authority wishes to retain such schools, it will need to make provision within

the formula to support the financial inefficiencies that exist for small secondary schools and the Forum's views are sought in respect of the creation of a small school factor which operates in both the situation of a new and growing school as well as a secondary school which is small for other reasons.

#### 5. The Individual Schools Budget (ISB).

- 5.1. The two Inclusive Learning Campuses (ILCs) and the new Resource Unit at Heartlands opened in September 2011. Part of the headroom created last year was used for the phased expansion in planned places in 2011-12 and, on a similar basis, resources are sought for 2012-13; an update on the required resource will be provided to the Forum in January.
- 5.2. Deprivation Funding. The Forum will recall that it had set itself a target of distributing 16% of funding to schools via Deprivation mechanisms. Following the decision of the Forum in 2011-12 to direct headroom generated by applying the Minimum Funding Guarantee (MFG) towards deprivation measures, the target has now been achieved.
- 5.3. As a result the Forum has a number of options available to it in respect of the MFG and headroom which are considered further below.

#### 6. Centrally Retained DSB 2012-13

- 6.1. There are a number of issues relevant to the centrally retained elements of the DSB and, in order to maximise resources for schools and avoid breaching the Central Expenditure Limit (CEL) the Council will endeavour to manage these increase without any transfer of resources from the ISB to fund these pressures; if this does not prove possible the Forum will be alerted in their January report and specific agreement would be sought.
- 6.2. Implications of Academies. The Authority now has two schools that have chosen to convert to Academy status. The financial implications for 2012-13 are that funding equivalent to the school budget shares will be recouped from the DSG plus Local Authority Central Spend Equivalent Grant (LACSEG) of approximately £0.53m.
- 6.2.1. The amount of LACSEG identified above represents the formulaic calculated reduction in the cost of central services (as opposed to costs that can actually be saved). The speed at which Haringey can reduce relevant costs within the centrally retained DSB will depend on a number of issues including whether economies can be made from delivering services to fewer schools and the Authority's ability to continue to provide services to Academies under trading arrangements.
- 6.3. Placements Budget. The number of Looked After Children (LAC) has risen steadily over the last few years and as part of that increase the number of children placed in residential accommodation outside of the borough, in which there is an educational component has also risen. Complex placements which contain elements of care relating to either health or the Special Educational

- Needs (SEN) of those children are generally the subject of joint funding agreements.
- 6.4. The SEN component is charged against the DSB (and the NHS contribute to the Health component) however, it is now apparent that the educational component, which is provided as part of the placement as opposed to being met through a maintained school, has grown to such an extent that it cannot continue to be met from the Council's placement budget. This is classed as 'Education other than at School' and the Council is seeking to identify the estimated cost in 2012-13 and charge it to the centrally retained element of the DSB.
- 6.5. As these costs will be met from the centrally retained element of the DSB achieving this will be dependent upon making savings or from the centrally retained proportion of the estimated increase in pupil numbers (para 2.3); it is also dependent on not breaching the CEL.
- 6.6. Contingencies are part of the Centrally Retained DSB although they do, in reality, benefit schools. The views of the Forum are sought on the following issues relating to contingencies.
- 6.6.1. It has been the practice to retain a contingency to cover in year transfers of pupils with special educational needs and new statements issued in year. As the number of pupils with SEN who will form the call on this budget are not currently known, any necessary adjustments for 2012-13 will be reported to the Forum in January.
- 6.6.2. The Forum agreed to set aside a contingency of £450k for the pressure of new places in 2011-12 (bulge classes). Places in 2011-12 have not been fully resolved but it is anticipated that funding in the order of £383k will be required. Given the continuing pressure on places a similar contingency is requested for 2012-13.
- 6.6.3. A Contingency for Schools in Financial Difficulties of £250k has been set aside for several years. Members are asked to endorse its continuation.

#### 7. Headroom 2012-13

- 7.1. The Forum's view on the options for allocating any headroom is sought.
- 7.1.1. In 2011-12 the Forum agreed to apply the negative MFG to most factors in the funding formula. This created headroom that was used to fund the increase in places at the ILCs and Heartlands and create a contingency for bulge classes. The remaining headroom was then redistributed through AEN factors enabling the Council's target of 16% to be reached.
- 7.1.2. Given the target will be reached, we anticipate that the only current need for additional headroom will be for the expansion in planned places (para 5.1.1). Taking into account that the resources previously applied in support of the extended services will not be needed in 2012-13 (and will therefore also be added to headroom) the Council is of the view that it will only be necessary

- to implement the negative MFG should there be insufficient headroom generated through higher pupil numbers and the use of the extended schools funding.
- 7.1.3. It follows from this that any remaining headroom will be distributed using the Key Stage funding mechanisms. The Forum is asked to endorse this approach.



# Agenda Item 9

## **Report Status**

For information/note For consultation & views For decision

## The Children's Service

Report to Haringey Schools Forum – Thursday 8<sup>th</sup> December 2011.

Report Title: Section 251 Benchmarking – 2011-12 Budgets
Authors:
Steve Worth, Finance Manager (Schools Budget)
Telephone: 020 8489 3708 Email: Stephen.worth@haringey.gov.uk
Purpose:
To alert members to the DfE's benchmarking web-site
Recommendations:
1. Members are asked to note the report.

#### 1. Background and Introduction.

- 1.1. This is a regular report to inform members of the publication of benchmarking tables of planned local authority expenditure. The DfE use the annual return known as the S251 Budget Statement to provide comparative data so that Local Authorities (LAs) and Schools Fora can compare planned expenditure per capita (in most cases per pupil).
- 1.2. The tables were published in mid-September and allow comparison at gross and net planned spend per capita plus additional information. They can be found at:

 $\frac{http://www.education.gov.uk/schools/adminandfinance/financialmanagement/schoolsrevenuefunding/s}{ection 251/a00197971/benchmarking-2011-12}$ 

- 1.3. Any benchmarking table needs to come with a health warning, for instance different LAs will interpret regulations differently and methods of allocating costs such as overheads will vary.
- 1.4. An additional health warning is needed for the Additional Information site. There were significant changes between 2010-11 and 2011-12, in particular the statutory requirement to introduce the Early Years Single Funding Formula and the mainstreaming of most Standards Funds and Grants. In many instances this has distorted the data and significantly reduced the value of this table.
- 1.5. An extract from the net per capita table for London authorities is attached. To make the attachment manageable not all columns have been shown; I have concentrated on those that relate to the Schools Budget and related item and have excluded columns that were mostly zeros or small numbers. The full tables can be accessed at the above web address.

#### 2. Recommendation.

2. Members are asked to note the report.



Agenda Item 10

## **Report Status**

For information/note For consultation & views For decision

The Children's Service

Report to Haringey Schools Forum – Thursday 8<sup>th</sup> December 2011

Authors:
Steve Worth, Finance Manager (Schools Budget)
Telephone: 020 8489 3708 Email: Stephen.worth@haringey.gov.uk

Purpose:
To discuss the proposed timetable of meetings and work plan for 2012-13.

Recommendations: That members approve the proposed timetable and work

## 1. Proposed Meeting and Work Plan February 2012 to February 2013

The following table sets out proposed dates and reports for meetings. Meetings will be 15.45 for 16.00 starts unless otherwise stated.

Proposed Date	Proposed Reports
Provisional	School Budget 2012-13
23 <sup>rd</sup> February 2012	Haringey Scheme for Financing Schools
	National consultation on DSG formula changes
	Update from working parties (standing item)
24 <sup>th</sup> May 2012	Arrangements for the use of pupil referral units and
	the education of children otherwise than at school
	Update on DSG consultation.
	Arrangements for insurance
	Update from working parties (standing item)
5 <sup>th</sup> July 2012	Arrangements for free school meals
	Update from working parties (standing item)
	Final Dedicated Schools Grant allocation.
	Election procedures for Chair
	Update on DSG consultation.
	School Outturn and Surplus Balances
27 <sup>th</sup> September 2012	Update on DSG Consultation
	Election of Chair and Vice Chair
	Update from working parties (standing item)
	Section 52 benchmarking 2012-13 budgets and 2010-
	11 outturn
6 <sup>th</sup> December 2012	Update on DSG Consultation
	Arrangements for the education of pupils with special
	educational needs
	Schools Forum Budget
	Update from working parties (standing item)
	Schools Budget 2013/14
24 <sup>th</sup> January 2013	Update on DSG Consultation
	Schools Budget 2013/14
	Update from working parties (standing item)
	Forward Plan
	Arrangements for early years education
21st February 2013	School Budget 2013-14
	Update from working parties (standing item)